

Message Text

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FM SECSTATE WASHDC

TO AMCONSUL RIO DE JANIERO IMMEDIATE

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TOSEC 213

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE MULTILATERAL PREPARATORY TALKS (MPT) -
MAY 14-20

DURING THE PAST WEEK, CONSIDERABLE PROGRESS WAS
MADE IN HELSINKI IN SUBSTANTIVE DRAFTING OF THE MANDATES
FOR THE COMMITTEES FOR THE SECOND PHASE OF THE CONFER-
ENCE, AND ON QUESTIONS RELATING TO CONFERENCE ORGANIZA-
TION. JUNE 1 HAS NOW BEEN ACCEPTED AS THE TARGET DATE
FOR CONCLUDING MPT.

SOVIET COMPROMISE PROPOSALS FOR DEALING WITH
CONTENTIOUS ISSUES IN THE FREER MOVEMENT/ HUMAN CONTACTS
MANDATE APPARENTLY REMOVED THE LAST MAJOR OBSTACLES TO
CONSENSUS IN THAT AREA. HOWEVER, A NUMBER OF POTENTIALLY
DIFFICULT BUT ESSENTIALLY SECONDARY ISSUES REMAIN TO BE
ADDRESSED UNDER ALL THREE SUBSTANTIVE AGENDA TOPICS.
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HIGHLIGHTS OF THE WEEK INCLUDED:

-- FREER MOVEMENT/ HUMAN CONTACTS: SOVIET CONCESSIONS -- PRIMARILY ENTAILING A GENERAL REFERENCE TO PRINCIPLES OF INTER- STATE RELATIONS INSTEAD OF SPECIFIC REFERENCE TO THE PRINCIPLE OF NON- INTERFERENCE IN THE PREAMBLE -- HAVE APPARENTLY REMOVED THE MAJOR

OBSTACLES TO AGREEMENT ON BOTH THE PREAMBLE AND THE HUMAN CONTACTS SUB- SECTION OF THIS MANDATE. SOME SIGNIFICANT POINTS OF CONTENTION REMAIN, BUT OUR DELEGATION BELIEVES THESE CAN BE CLEARED AWAY THIS WEEK.

-- PRINCIPLES OF INTER- STATE RELATIONS; DELEGATIONS HAVE REACHED VIRTUAL AGREEMENT ON THE PREAMBLE TO THIS MANDATE AND ARE CLOSE TO AGREEMENT ON THE SECTION DEALING WITH IMPLEMENTATION OF PRINCIPLES. THE SOVIETS MOVED FURTHER TOWARD THE FRG, AND GENERAL ALLIED, POSITION BY ACCEPTING MENTION OF THE UN FRIENDLY RELATIONS DECLARATION, AS AN IMPLICIT RECOGNITION OF LINKAGE BETWEEN INVIOABILITY OF FRONTIERS AND NON- USE OF FORCE. BARRING MAJOR PROBLEMS IN THE FREER MOVEMENT/ HUMAN CONTACTS AREA -- WHICH WE DO NOT NOW ANTICIPATE -- DELEGATIONS ALSO WILL VERY LIKELY REACH AGREEMENT ON A LIST OF PRINCIPLES, THEREBY WRAPPING UP THE PRINCIPLES ISSUE (AD REFERENDUM TO CAPITALS) BY THE END OF THIS WEEK.

-- MILITARY SECURITY ISSUES: THE FRENCH REMAIN OPPOSED TO CSCE TREATMENT OF ANY MILITARY SECURITY ISSUES BEYOND CBM' S AND A GENERAL REFERENCE TO DIS- ARMAMENT. SOVIET AMBASSADOR MENDELEVICH HAS RECOM- MENDED THAT MOSCOW AGREE TO LANGUAGE THAT WOULD ALLOW PARTICIPANTS, AT THE CONFERENCE, TO DISCUSS OTHER MILITARY SECURITY ISSUES IN GENERAL TERMS AND THAT WOULD OPEN THE WAY FOR ALL CSCE STATES TO BE KEPT INFORMED, ON A BILATERAL BASIS, OF MBFR DEVELOPMENTS. AGREEMENT ON ACTUAL LANGUAGE IS LIKELY TO OCCUR ONLY LATE IN MPT.

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-- COOPERATION ISSUES: BROAD AGREEMENT ON INTRO- DUCTORY LANGUAGE HAS BEEN ACHIEVED. IT SHOULD BE POSSIBLE TO REACH AGREEMENT ON TRADE ISSUES BY THE MIDDLE OF THIS WEEK, AND NATO DELEGATIONS ARE CURRENTLY WORKING ON COMPROMISE LANGUAGE FOR THE INDUSTRIAL COOPERATION SUB- SECTION.

-- ORGANIZATION AND FINANCING OF CSCE: DELEGATIONS ARE NEAR AGREEMENT ON A COST- SHARING FORMULA AND HAVE CLARIFIED MAJOR ISSUES RELATING TO THE ORGANIZATION OF THE CONFERENCE, ALTHOUGH A NUMBER OF SIGNIFICANT DIFFERENCES REMAIN IN THE LATTER AREA.

NOTEWORTHY IN THIS REGARD ARE EFFORTS BY THE FRG AND OTHER EC NINE STATES (THUS FAR OUTSIDE THE FORMAL

MPT DISCUSSIONS) TO MOVE THE SECOND (COMMITTEE) PHASE OF CSCE FROM HELSINKI TO GENEVA. WE REGARD HELSINKI AS ACCEPTABLE, BUT ARE PREPARED TO JOIN AN MPT CONSENSUS FAVORING A DIFFERENT SINGLE SITE. MOST EC NINE STATES ALSO PREFER THAT THE SECOND PHASE BEGIN ONLY IN SEPTEMBER AND BELIEVE IT WILL PROBABLY LAST AS LONG AS 5-6 MONTHS. OUR OWN PREFERENCE FOR A TIGHTER CSCE TIMETABLE IS WELL KNOWN TO THEM.

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